



Integration of electronics within probation supervision in the Netherlands

Product development and
Research

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Jan Verhoeff

Reclassering Nederland

Introduction:

Jan Verhoeff

Policy advisor:

Redesign Probation Supervision

Pilot project GPS

This Presentation

- Professionalisation Reclassering Nederland
- Redesign Probation Supervision
 - Definition of Supervision
 - The special conditions
 - Basic principles and draft
- Pilot programme on GPS
- Scientific research and results
- Experience
- Standards EM
- 2 elements of a formula for success

Professionalisation Reclassering

Focussed on:

- Development of the profession of Advisor
- Development of effective interventions regarding behaviour
- Redesign Probation Supervision

Definition of Supervision:

Monitoring of compliance with the (special) conditions imposed by the Public Prosecutor, the Court and the Prison Service, indication of an imminent violation and stimulation and motivation of an offender to observe the (special) conditions.

The special conditions: (new legislation)

- Compliance with the instructions from the Probation Service
- Duty to report (face to face at the probation office)
- No contact allowed with either persons or institutions
- Exclusion zone: time and place
- Inclusion zone: time and place
- Ambulant treatment
- Clinical admission for treatment
- Behavioural intervention
- Admission to 24-hour facilities (care/training)
- Use of alcohol not allowed
- Use of drugs not allowed

Basic principles Redesign Supervision

Resources follow Risk

The higher the risk, the more resources

Supervision results from a decision by the Criminal Court

Quality criteria:

◆ Quickness ◆ Consistency ◆ Strictness ◆ Justice

National standard

Three detailed levels of supervision

Work based on an assignment

Assignment formulated by Public Prosecutor, Court or
Prison Service: central point during execution of supervision

Redesign Probation Supervision: draft

The new Probation Supervision:

Three level model

3 levels based on the outcome of the RISC:

- risc of recidivism*
- risc of violence and harm*
- risc on commotion in society*
- resposiveness for behavioural intervention programmes*

Redesign Probation Supervision: draft

Level 1

Special conditions restricted:

- no prohibition drugs / alcohol
- no inclusion and exclusion zones (place and/or time)

Frequency of contact: every 3 weeks, more intensively at the start

Duty to report: face-to-face at the offices

Monitoring and counselling during face-to-face contact

Level 2

All special conditions

Frequency of contact: every fortnight, more intensively at the start

Duty to report: face-to-face at the offices

Monitoring and counselling: during face-to-face contact

Visits on location

Involve informal and professional network

Use of electronic monitoring devices: retrospective

Every month a random urine test in case drugs and/or alcohol are not allowed

Level 3

All special conditions

Frequency of contact: if necessary every 2 days

Duty to report: face-to-face at the offices

Monitoring and counselling: during face-to-face contact

Visits on location

Involve informal and professional network

Use of electronic monitoring devices: hybrid

Every week a random urine test in case drugs and/or alcohol are not allowed

Pilot Programme on GPS

Standard until 2005:

- Radio Frequency Identification (RFID =tagging)
Emphasis on punitive character: curfew

At present: front door and back door use of:

- RFID (stationary- and bilateral monitoring)
- Global Positioning System (GPS = Satellite tracking)
Pilot programme: in 3 regions in the Netherlands
Emphasis on monitoring the special conditions

Pilot Programme on GPS

First step: Phase 1:

- Prototyping
- Test with volunteers
- Adjustment of draft
- Scientific research

Second step: Phase 2:

- Test with clients
- Simplification of draft

Scientific Research

Questions:

- Is it possible? - feasibility test
- Is it allowed? - does judicial framework offer sufficient possibilities?
- Does it work? - is the objective 'Reduction of Recidivism' attained?

Scientific support of the research:

Rijks Universiteit Groningen

Scientific results

- The target groups:
 - *violent offenders (domestic-violence and other)*
 - *Prolific offenders*
 - *Juvenile offenders*
- If emphasis on *control* of the conditions and not on deprivation of liberty:
 - sufficient legal possibilities
- GPS leads to less violations of the conditions

Scientific results

- Control combined with effective interventions regarding behaviour is most successful
- The connection between monitoring and effective interventions legitimises the involvement of the probation service
- Individuals with a very high risk are not suitable for application of GPS:
- Important to manage expectations:
Active following does not replace surveillance

Experience

Based on 40 GPS cases:

- 5 cases level 2
- 35 cases level 3

Targetgroups:

- sexual offenders
- violent offenders
- no juvenile offenders

Two piece device:

- Combination with RFIId required
- Stigmatizing for juveniles

Experience

1. Use of electronic tools *Very* high-risk clients are not eligible for use
2. Work with standardized implementation practice with limited number of versions (KISS)
3. Link standard control to risk level (RISc)
4. Separate intensity of the Supervision from the control
5. Integral approach of the use of the different techniques
6. Use of GPS is a valuable supplement to monitor offenders to check whether conditions are being met

Standards EM

- Level 1 low risk: → → → No EM
- Level 2 medium risk: → EM retrospective
- Level 3 high risk: → → → EM hybride
- Very high risk: → → → → No EM

- One in- or exclusion zone: **RFID**
- More than one in- or exclusion zone: **GPS**
- Gather information about the whereabouts : **GPS** (retrospective)

2 elements of a formula for success:

Monitoring (control) and Effective interventions:

- *Both control and effective interventions are intended to contribute to the prevention of recidivism and thus to a safer society*
- *The connection between monitoring and effective interventions legitimizes the involvement of the probation service*